

## Message Text

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ACTION DLOS-06

INFO OCT-01 EA-07 ISO-00 OES-06 OIC-02 FEA-01 CIAE-00  
DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 ACDA-07  
AGRE-00 AID-05 CEA-01 CEQ-01 CG-00 COME-00 DOTE-00  
EB-08 EPA-01 ERDA-05 FMC-01 TRSE-00 H-01 INR-07  
INT-05 IO-13 JUSE-00 L-03 NSC-05 NSF-01 OMB-01 PA-01  
PM-04 PRS-01 SP-02 SS-15 SAL-01 /112 W  
-----170650Z 074986 /11

O R 170536Z MAR 77

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 6192

INFO AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

C O N F I D E N T I A L TOKYO 3722

E.O. 11652: GDS

TAGS: PLOS, OTRA, JA

SUBJECT: LOS: INTERSESSIONAL CONSULTATIONS

REFS: A. GENEVA 1815; B. STATE 53249; C. TOKYO 3557 (NOTAL)

1. FOLLOWING IS CURRENT STATE OF ARRANGEMENTS THUS  
FAR FOR VISIT OF LOS TEAM LEAD BY AMBASSADOR RICHARDSON.

2. AMBASSADOR RICHARDSON'S MEETING WITH FOREIGN  
MINISTER IICHIRO HATOYAMA IS SCHEDULED IN PRINCIPLE  
FOR SATURDAY MARCH 26. (HATOYAMA WILL HAVE RETURNED FROM US  
WITH PRIME MINISTER FUKUDA AFTERNOON OF MARCH 25.)  
INASMUCH AS HE MUST BE PRESENT AT DIET UPPER HOUSE  
BUDGET COMMITTEE MEETINGS MARCH 26, MEETING WITH  
AMBASSADOR RICHARDSON WILL BE SQUEEZED IN ONCE DIET  
SCHEDULE IS KNOWN.

3. VICE FOREIGN MINISTER SHOJI SATO WILL HOST  
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DINNER FOR AMBASSADOR RICHARDSON AND PARTY EVENING  
OF MARCH 25. CHARGE (ECONOMIC MINISTER BUTTON)  
WOULD LIKE TO HOST LUNCH FOR LOS TEAM AND JAPANESE  
COUNTERPARTS MARCH 25.

4. COUNSELOR IGUCHI OF MOFA LOS OFFICE MARCH 16,  
REFERRING TO CONVERSATION IN GENEVA WITH OXMAN AND

JAMES, SUGGESTED AGENDA FOR WORKING SESSIONS ON MORNING AND AFTERNOON OF MARCH 25 INCLUDE:

- (1) EXCHANGE OF VIEWS ON MALACCA STRAITS AND ARCHIPELAGO PROBLEMS;
  - (2) BRIEFING BY JAPANESE SIDE ON STATUS OF GOJ TERRITORIAL SEA LEGISLATION;
  - (3) DEEP-SEABED PROGNOSIS, WITH PARTICULAR ATTENTION TO FINANCING OF ENTERPRISE, POSSIBLE PROVISIONAL APPLICATION, AND DOMESTIC LEGISLATION IN EVENT OR ABSENCE OF LOS TREATY.
- IGUCHI SUGGESTED IT WOULD BE APPROPRIATE FOR AMBASSADOR RICHARDSON IN HIS CONVERSATION WITH FOREIGN MINISTER HATOYAMA TO GO INTO SOME DETAIL ON PROBLEMS OF FINANCING EXPLOITATION OF SEABEDS, IN VIEW OF HATOYAMA'S EXPERTISE ON FINANCIAL MATTERS. (HATOYAMA IS NEW TO FOREIGN AFFAIRS, BUT WAS RANKING FINANCE MINISTRY BUREAUCRAT BEFORE ENTERING POLITICS.)

5. IGUCHI SAID THAT IT WAS ESSENTIAL, IN CONTACTS WITH PRESS, THAT US SIDE NOT GIVE IMPRESSION THAT JAPANESE TERRITORIAL-SEA LEGISLATION AMONG SUBJECTS OF INTEREST (REF C NOTES SENSITIVITY OF THIS ISSUE IN TOKYO). EVEN OFF-RECORD ALLUSION TO MATTER WOULD, IGUCHI FEARED, PUT PRESS ONTO TRACK WHICH WOULD ONLY PLAY INTO HANDS OF "ENEMIES OF US-JAPAN ALLIANCE." IGUCHI RECOGNIZED THAT GIVEN LOS TEAM'S ITINERARY, IT WAS IMPOSSIBLE, HOWEVER, TO DISCLAIM THAT MALACCA STRAITS AND ARCHIPELAGOES NOT ON AGENDA. IN VIEW OF TRICKY DIET SITUATION AS WELL AS SENSITIVITIES

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OF STRAITS STATES, HE ASKED US NONETHELESS PLAY DOWN THIS ASPECT TO EXTENT POSSIBLE. IN PARTICULAR, HE SAID GOJ WANTED TO AVOID GIVING OPPOSITION ANY SENSE THAT STRAITS ARTICLES WERE STILL NEGOTIABLE. JAPANESE PUBLIC POSITION, HE ADDED, WAS THAT JAPAN WOULD ACCEPT UNDER-KEEL CLEARANCE LIMITATION PROVIDED IT WAS COMPATIBLE WITH TRANSIT PASSAGES AND ACCEPTABLE TO APPROPRIATE INTERNATIONAL ORGANIZATIONS.

6. EMBASSY AGREES THAT JAPANESE PRESS, INCLUDING CORRESPONDENTS IN WASHINGTON, WILL BE SEARCHING FOR MALACCA STRAITS OR JAPANESE TERRITORIAL SEA ANGLE ON VISIT. IN ORDER TO AVOID WHETTING SUSPICIONS, AMBASSADOR RICHARDSON MIGHT WISH TO HOLD BRIEF PRESS CONFERENCE AT CHANCERY SOMETIME MARCH 26, AT WHICH HE MIGHT SEEK TO FOCUS ATTENTION ON CONTINUITY OF US LOS AIMS AND POLICIES UNDER NEW ADMINISTRATION, AND ON COMMON INTEREST OF US AND JAPAN IN ATTAINMENT WITHOUT UNDUE DELAY OF PRACTICAL LOS TREATY.

WE WOULD ALSO HOPE TO SCHEDULE OFF-RECORD DISCUSSION WITH EDITORIAL WRITERS. ARRANGEMENTS FOR BOTH MEETINGS, IF AGREEABLE TO AMBASSADOR RICHARDSON, WILL BE MADE WHEN APPROXIMATE TIME OF MEETING WITH HATOYAMA KNOWN.

7. EMBASSY SUGGESTS TEAM MAY WISH TO STAY AT OKURA, FIRST-CLASS HOTEL ADJACENT TO EMBASSY. (OKURA RATES, DISCOUNTED FOR USG PERSONNEL, ARE: TWIN--\$43; SINGLE, OLD WING--\$26; SINGLE, NEW WING--\$36; SMALL SUITE--\$114). WE ARE TENTATIVELY HOLDING FIVE SINGLES.

8. PLEASE ADVISE WHETHER ABOVE ARRANGEMENTS, INCLUDING SUGGESTED MEETINGS WITH MEDIA REPS ARE SATISFACTORY, WE WOULD ALSO APPRECIATE KNOWING SOONEST NAMES OF ADDITIONAL MEMBERS OF LOS TEAM, ARRIVAL AND DEPARTURE TIMES AND REQUIREMENTS FOR HOTEL ACCOMMODATION. CONFIDENTIAL

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9. EMBASSY CONTROL OFFICER IS LOS OFFICER FSO DAVID E. BROWN (HOME TEL 583-6951, EXT 432/OFFICE EXT 7736). BROWN AND CHARGE WILL MEET LOS TEAM AT AIRPORT. (INASMUCH AS THIS IS "WORKING VISIT," WE DO NOT ANTICIPATE GOJ COUNTERPARTS WILL BE ON HAND.)  
BUTTON

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NNN

## Message Attributes

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Margaret P. Grafeld  
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22 May 2009  
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